

STATE OF NEW HAMPSHIRE
BEFORE THE
PUBLIC UTILITIES COMMISSION

Pennichuck East Utility, Inc.
Petition for Authority to Issue Long Term Debt
State Revolving Loan Fund Amendment
W&E Main Replacement Project

DW 14-____

DIRECT PREFILED TESTIMONY OF LARRY D. GOODHUE

November 14, 2014

1 **Q. What is your name and what is your position with Pennichuck East Utility, Inc.?**

2 A. My name is Larry D. Goodhue. I am the Chief Financial Officer of Pennichuck East
3 Utility, Inc. (the Company or PEU). I have been employed with the Company since
4 December, 2006. I also serve as Chief Financial Officer, Treasurer and Controller of the
5 Company's parent, Pennichuck Corporation (Pennichuck). I am a licensed Certified
6 Public Accountant in New Hampshire; my license is currently in an inactive status.

7 **Q. Please describe your educational background.**

8 A. I have a Bachelor in Science degree in Business Administration with a major in
9 Accounting from Merrimack College in North Andover, Massachusetts.

10 **Q. Please describe your professional background.**

11 A. Prior to joining the Company, I was the Vice President of Finance and Administration
12 and previously the Controller with METRObility Optical Systems, Inc. from September
13 2000 to June 2006. In my more recent role with METRObility, I was responsible for all
14 financial, accounting, treasury and administration functions for a manufacturer of optical
15 networking hardware and software. Prior to joining METRObility, I held various senior
16 management and accounting positions in several companies.

17 **Q. What are your responsibilities as Chief Financial Officer of the Company?**

18 A. As Chief Financial Officer of the Company I am responsible for the overall financial
19 management of the Company including financing, accounting, compliance and
20 budgeting. My responsibilities include issuance and repayment of debt, as well as
21 quarterly and annual financial and regulatory reporting and compliance. I work with the
22 Chief Executive Officer and Chief Operating Officer of the Company to determine the

1 lowest cost alternatives available to fund the capital requirements of the Company, which
2 result from the Company's annual capital expenditures and its current debt maturities.

3 **Q. Please provide an explanation of the purpose of the proposed financing.**

4 A. The purpose of this financing is to fund the cost of the second phase of the project to
5 replace, in total, approximately 8,800 linear feet (LF) of water main in the W&E
6 Community Water System in Windham, NH (hereinafter referred to as the W&E project).
7 The testimony of the Company's Chief Engineer, John Boisvert, included with the
8 Company's filing, provides the detail regarding the scope and need for the proposed
9 project.

10 **Q. Did you supervise the preparation of the Company's petition for authority to issue**
11 **long term debt?**

12 A. Yes.

13 **Q. Does the Company have on file with the Commission a certification statement in its**
14 **Annual Report with respect to its book, papers and records?**

15 A. Yes.

16 **Q. Please describe the overall financing plan for the W&E project.**

17 A. The first phase of the W&E project, which was addressed in Docket No. DW 14-020,
18 began construction in October, 2014 and is funded by a \$550,000 loan from the New
19 Hampshire Department of Environmental Services (DES) Drinking Water State
20 Revolving Loan Fund (SRF). The second phase, to be constructed in 2015, entails
21 additional SRF funding in the amount of \$510,000, for a total of \$1,060,000. In the event
22 that the loan amount authorized by NHDES is not sufficient to completely fund the cost
23 of the project, the balance, if any, will be funded from a mix of PEU's internal cash flow

1 from operations and/or advances to PEU from Pennichuck Corporation's short term line
2 of credit.

3 Q. **Please explain the arrangement with DES for the additional funding.**

4 PEU is seeking approval in this docket for an amendment to an SRF financing already
5 approved in DW 14- 020 for the first phase of the W&E project. On October 2, 2014, the
6 DES Drinking Water and Groundwater Bureau notified me that SRF funds were available
7 to increase the previously approved \$550,000 loan by \$510,000, for a total of \$1,060,000.
8 (See Attachment A to Petition) DES provided a loan amendment application form that
9 the Company will file shortly. Mr. Boisvert provides additional background on the
10 genesis of the loan amendment in his testimony.

11 Q. **Please describe the loan that will comprise the aggregate SRF financing for this**
12 **project.**

13 A. The amendment to the loan to finance the W&E project will be in the principal amount of
14 \$510,000, bringing the entire loan up to an amount of \$1,060,000, once fully drawn for
15 both phases of the project. The loan amount will be based on the costs of construction
16 that the Company incurs. The aggregate loan will be evidenced by a promissory note.
17 The loan will not be secured by a pledge of assets of the Company. The Company's
18 parent company will provide an unsecured corporate guarantee of the repayment of the
19 loan. Copies of the loan documents will be submitted to the Commission once they have
20 been finalized and executed.

21 Q. **What are the terms of the amended SRF financing?**

22 A. The SRF provides public and private water systems the opportunity to borrow funds to
23 fund the construction of qualified projects at interest rates that are typically lower than

1 market rates of commercial financing. Amounts advanced to PEU during construction
2 will accrue interest at a rate of 1% per annum, and the total accrued interest will be due
3 upon substantial completion of the project. The terms of the SRF loan require repayment
4 of the loan principal plus interest over a twenty-year period commencing six months after
5 the project is substantially complete. The amendment will allow PEU to access funds at
6 the 2014 SRF interest rate of 2.72%, versus accessing these funds at the 2015 SRF rate of
7 3.392%, which will yield approximately \$41,000 in interest payment savings over the
8 term of the loan.

9 **Q. What are the estimated issuance costs for these loans?**

10 A. The anticipated issuance costs total approximately \$10,000, and relate primarily to legal
11 costs which will be incurred to (i) review and revise the necessary loan documentation
12 prepared by SRF, and (ii) obtain Commission approval of the loans. The issuance costs
13 will be amortized over the life of the SRF loan. The annual amortization expense of
14 \$500, associated with the issuance costs, has not been reflected in Schedules LDG-2
15 through 3 due to its immateriality with respect to the overall analysis and impact of this
16 proposed financing.

17 **Q. Please explain Schedule LDG-1, entitled “Balance Sheet for the Twelve Months**
18 **Ended December 31, 2013”.**

19 A. Schedule LDG-1, pages 1 and 2, presents the actual financial position of the Company as
20 of December 31, 2013 and the pro forma financial position reflecting certain adjustments
21 pertaining to the initially approved financing in DW 14-020 and the impact of this
22 proposed SRF financing.

23 **Q. Please explain the pro forma adjustments on Schedule LDG-1.**

1 A. Schedule LDG-1, page 1, the column titled "Add'l Financing Pro Forma Adjustments"
2 reflects the pro forma adjustments to record the net assets related to the replacement of
3 water mains in the amount of \$510,000 and to record a full year of depreciation of
4 \$7,497, offset by the recorded Cost of Removal. Schedule LDG -1, page 2, the column
5 titled "Add'l Financing Pro Forma Adjustments" reflects the establishment of the total
6 amendment to the SRF loans of \$510,000, and reflects the income impact in retained
7 earnings relating to the full year of depreciation and the recording of the usage of a small
8 amount of intercompany funds to support some of the related expenses.

9 Q. Mr. Goodhue, please explain Schedule LDG-2 entitled "Operating Income
10 Statement for the Twelve Months Ended December 31, 2013".

11 A. As indicated previously, the estimated issuance costs associated with this financing are
12 not expected to be significant and are not reflected in Schedule LDG-2, page 1. Schedule
13 LDG-2, page 1, presents the pro forma impact pertaining to the initially approved
14 financing on DW 14-020, and the impact of this financing on the Company's income
15 statement for the twelve month period ended December 31, 2013, as it relates to
16 incremental directly impacted operating expenses, offset by the income tax impact of
17 those other expense items.

18 Q. Please explain the pro forma adjustments on Schedule LDG-2.

19 A. Schedule LDG-2, page 1, contains three adjustments, in the column titled "Add'l
20 Financing Pro Forma Adjustments." Adjustment one is to record the estimated increase
21 in interest expense related to additional debt raised at an interest rate of 2.72% per
22 annum. The second adjustment is to record the estimated depreciation and property taxes
23 on the new assets. The third adjustment is to record the after-tax effect of the additional

1 pro forma interest expense using an effective combined federal and state income tax rate
2 of 39.6%. Schedule LDG-2, page 2, contains the supporting calculations for the pro
3 forma adjustments.

4 **Q. Please explain Schedule LDG-3 entitled “Pro Forma Capital Structure for**
5 **Ratemaking Purposes for the Twelve Months Ended December 31, 2013.”**

6 A. Schedule LDG-3 illustrates the Company’s pro forma total capitalization as of December
7 31, 2013, which is comprised of common equity and long term debt including SRF
8 financing, after the total estimated impact of both DW 14-020 and this financing to a
9 portion of that order, as being requested with this financing petition.

10 **Q. Please explain the pro forma adjustments on Schedule LDG-3.**

11 A. Schedule LDG-3 contains two adjustments. The first adjustment reflects the elimination
12 of debt related to Capital Recovery Surcharge Assets per Order 25,051 in DW 08-052
13 and the second adjustment reflects the elimination of the Municipal Acquisition
14 Regulatory Asset (“MARA”), and the related equity as of the date of the Nashua
15 acquisition per Order 25,292 in DW 11-026.

16 **Q. Mr. Goodhue, are there any covenants or restrictions contained in the**
17 **Company’s other bond and debt agreements which would be impacted by the**
18 **issuance of debt under this proposed financing?**

19 A. Yes. Section 6(c) of the Loan Agreement between Pennichuck and TD Bank, N.A.
20 prohibits Pennichuck or its subsidiaries from incurring additional indebtedness without
21 the express prior written consent of the Bank. However, under Section 6(c)(vi) of the
22 Loan Agreement the Company may incur new indebtedness, on an unsecured basis, with
23 tax-exempt or taxable bond financings or state revolving loans, provided that TD Bank,

1 N.A. is provided at least 30 days written notice prior to the entering into the indebtedness.

2 The Company provided the written notice to TD Bank, N.A. on September 30, 2014. A
3 copy of the notice is included as Attachment A.

4 **Q. What is the status of corporate approvals for the SRF Financings?**

5 A. The additional SRF financing has been approved by the Company's and Pennichuck's
6 Boards of Directors (See Attachment B) and submitted for approval by Pennichuck's sole
7 shareholder, the City of Nashua. The Company will supplement its Petition with
8 documentation showing such shareholder approval promptly upon receipt thereof.

9 **Q. Do you believe that the additional SRF Financing will be consistent with the public**
10 **good?**

11 A. Yes. The W&E project enables PEU to continue to provide safe, adequate and reliable
12 water service to its customers for the reasons described in Mr. Boisvert's testimony in
13 Docket DW 14-020 and in this proceeding. Financing the project through the SRF,
14 moreover, will provide the most cost effective solution. The terms of the financing
15 through SRF loans are very favorable compared to other alternatives and will result in
16 lower financing costs than would be available through all other current debt financing.

17 **Q. Mr. Goodhue, does this conclude your testimony?**

18 A. Yes it does.